

## SHEFFIELD CITY COUNCIL

### COUNCIL MEETING – 7TH MARCH, 2014

#### List of Amendments received by the Chief Executive

##### ITEM OF BUSINESS NO. 6 – REVENUE BUDGET AND CAPITAL PROGRAMME 2014/2015

1. Amendment to be moved by Councillor Ben Curran, seconded by Councillor Julie Dore

That the recommendations of the Cabinet held on 19<sup>th</sup> February, 2014, as relates to the City Council's Revenue Budget and Capital Programme 2014/15, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) continues to oppose the unfair cuts imposed on Sheffield by the Government and recognises that by 2015/16 the amount of funding the Council receives from central government will have been cut by over 50%;
- (2) regrets that local government has been targeted disproportionately for cuts, noting that despite only accounting for 7% of public spending it has taken 22% of cuts and recalls comments by The Rt. Hon. Danny Alexander MP, Chief Secretary to the Treasury, that local government has “borne the brunt of deficit reduction”;
- (3) believes that the Government continue to target Sheffield alongside towns and cities in the north of England at the same time as some of the wealthiest areas in the country are receiving just a fraction of the cuts;
- (4) confirms that in the financial year 2014/15 the Council will have to generate savings of around £58 million and remains fundamentally disappointed that despite the Administration's continuous pleas to the Liberal Democrats - both at national and local levels - to stand up for Sheffield, they are not acting as a check on the Conservative-led Government;
- (5) notes recent research highlighting the total cuts per household between 2013/14 and 2015/16 see Sheffield losing a total of £308 whilst Windsor & Maidenhead lost only £87 and Wokingham lost £86;
- (6) further notes the recent Joseph Rowntree Foundation Report, ‘Coping with the cuts? Local government and poorer communities’ states that “Cuts in spending power and budgeted spend are systematically greater in more deprived local authorities than in more affluent ones”;

- (7) in addition recognises that these cuts are in addition to increasing cost pressures facing the Council such as rising costs in adult social care, putting local government finance under unsustainable pressure;
- (8) notes recent research has suggesting that by 2015/16 Sheffield will have a similar level of spending power to Surrey and believes that this is fundamentally unfair due to the higher levels of deprivation in Sheffield and Surrey being one of the most affluent areas of the country;
- (9) is shocked that the main opposition group continue to support the cuts imposed on Sheffield and believes that they are more concerned about standing up for the Member of Parliament for Sheffield Hallam, than standing up for Sheffield;
- (10) believes it is completely hypocritical of the main opposition group to attempt to mislead the public with their crocodile tears over individual cuts to Council services when they continue to support the unprecedented level of cuts that the Government are making which is impacting on the services many councils can provide;
- (11) further believes that the main opposition group's continued attempts to mislead local people about Council spending are disgraceful and that this not only denigrates the work of Council officers but is nothing more than a desperate attempt of the main opposition group to deflect the responsibility from the Deputy Prime Minister for making unprecedented levels of cuts to local government which are targeted unfairly at Sheffield at the same time as Conservative-held shires have been given greater protection;
- (12) regrets that cuts to Council spending is not the only area where the main opposition group have failed to stand up for Sheffield and recalls that they have supported the Government's decision to re-allocate European Union funding away from Sheffield which was recently ruled as unlawful by the High Court;
- (13) further regrets that another example of the main opposition group's failure to stand up for Sheffield is their embarrassing silence on the issue of HS2 station location following the Government announcement that its preferred station location for Sheffield City Region is at Meadowhall despite overwhelming economic evidence which demonstrates that an additional 6,500 jobs could be generated by locating the station at the old Sheffield Victoria station, and the fact that in 2012 the Leader of the main opposition group launched a public campaign outside the Victoria station site and wrote an article which included the words "Locating the station somewhere miles out of the City would be a missed opportunity" and "This issue is too important to sit on the fence";
- (14) agrees with the following comments by the Shadow Cabinet Spokesperson for Business, Skills and Development "Locating the station somewhere like Meadowhall would see passengers travel four miles out of the city and therefore the improved journey time to London would be negated. We believe

to maximise the benefits of High Speed Rail the station must come to the city centre – and that the old Sheffield Victoria station would make a great location”;

- (15) contrasts the main opposition group’s failure to stand up for Sheffield with the action of the present Administration who have supported the Fair Deal for Sheffield Campaign and lobbied the Government for a fairer funding deal through numerous meetings and letters to Government Ministers, however, regrets that these pleas have continued to fall on deaf ears;
- (16) notes the contrast with Birmingham City Council where all political parties have come together to make representations to the Government about the impact of the cuts on their city;
- (17) confirms that it is impossible to take such a significant amount of the Council’s budget away without having a significant impact on the services that the Council can provide and calls on all parties represented on the Council to come together on a non-political basis to make representations to the Government to receive a fair funding settlement for Sheffield;
- (18) thanks all members of staff across the Council who have contributed to achieving a balanced budget for 2014/15, in this extremely challenging financial climate;
- (19) notes that as a result of budget cuts there could be up to 600 Council posts affected during the financial year 2014/15, including job roles that could be lost through voluntary severance or voluntary early retirement as well as any vacancies that have not been filled;
- (20) expresses sincere and heartfelt sympathy to those members of staff who are losing their jobs through compulsory redundancy and regrets that the Government’s cuts agenda has made compulsory redundancies unavoidable;
- (21) notes that the Council workforce has now had to contend with real-term pay reductions over the past four years and notes that pay increments have been frozen since pre-April 2011;
- (22) welcomes the proposal of the present Administration to give an additional £250 to all staff earning under £21,000, noting that this will support Council staff on the lowest incomes and comes on top of the implementation of the Living Wage last year;
- (23) reiterates its thanks to the whole of the Council’s workforce for continuing to work hard to serve Sheffield during extremely difficult circumstances and continues to value the hard work and public sector ethos of Council staff;
- (24) recognises that the present Administration has taken all possible action to make savings without hitting frontline services through reducing management costs, accommodation costs and other efficiency measures but the reality is that it is not possible to make the level of cuts that the Government are

making to the budget without there being a serious impact on front line Council services;

- (25) however welcomes that the present Administration have made it a priority to provide the greatest level of protection to the services for the vulnerable, which have received a lower level of cut than the Council as a whole, however, regrets that due to the level of cuts imposed by the Government it has not been possible to exempt such services from budget reductions;
- (26) notes that cuts to the South Yorkshire Passenger Transport Executive Budget have meant changes to discretionary bus passes will mean that free bus travel will only take effect from 9:30 a.m;
- (27) is concerned about the potential for this to impact on the ability of disabled bus pass holders to access education and believes that young people should not be financially disadvantaged due to a disability;
- (28) therefore directs that instead of providing a 1% increase in Members' allowances, in line with the increase in officer pay, this funding should be used to establish a scheme which will be accessed to mitigate against young people facing greater costs to access education which are unavoidable due to a disability;
- (29) welcomes the present Administration's decision to freeze Council tax for the third consecutive year, helping to mitigate against the cost of living crisis inflicted by the present Government;
- (30) further welcomes the action taken by the present Administration to invest in projects to support the local economy, noting the following as just a few examples:
  - (i) The Skills Made Easy Programme;
  - (ii) Sheffield Apprenticeship Programme;
  - (iii) RISE graduate internship programme;
  - (iv) Start up loans for young people;
  - (v) SME Loan Fund;
  - (vi) Export Pilot project for 30 companies;
  - (vii) Launched Threshold Companies Initiative for growth SMEs;
  - (viii) Summer Saturdays;
  - (ix) Developed Sheffield City Region Investment Fund;
  - (x) Secured Tax Increment Finance scheme for city centre – 1 of 3 places

in UK;

- (xi) Enterprise programme provided intensive support to over 200 growing SMEs and 150 start ups;
  - (xii) Launch of the Sheffield Economic Masterplan; and
  - (xiii) Series of business summits held, hundreds of businesses engaged;
- (31) welcomes the success of the Keep Sheffield Working Fund which has now been spent on valuable projects to support the economy which is in sharp contrast to the Government's Regional Growth Fund, which is more than 80% unspent despite the fund being several times oversubscribed with bidders and believes that this is just the latest example of the present Government's complete failure to take action to secure a long term sustainable economic recovery;
- (32) believes that it should be a priority for the Council to continue to invest in growing the local economy and therefore directs that the 'Keep Sheffield Working Fund' should receive a further £200,000 of investment;
- (33) further supports the calls that have been made by the present Administration and the Core Cities Group for greater devolution, recognising that decisions around public spending are best made by local leaders and businesses, specifically supporting the Core Cities Prospectus for Growth, and welcomes the actions of the present Administration working alongside Sheffield City Region partners to establish the Combined Authority providing the region with greater opportunity to take control over its economic destiny;
- (34) accordingly instructs the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2014/2015 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted with the following amendments:-

	<b><u>Spend</u></b> <b><u>£'000</u></b>	<b><u>Income/saving</u></b> <b><u>£'000</u></b>
Rejecting 1% increase in Members' allowances		12
Changes to empty property discounts in respect of Council Tax		200
Fund to mitigate against impact of Transport Authority changes to bus passes on the ability of disabled children to travel to education	12	
Keep Sheffield Working Fund	200	

- (35) approves those specific projects included in the 2013/14 to 2017/18 Capital Programme at Appendix 8 of the report on the Capital Programme 2014/15 to 2016/17, with block allocations being included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (36) notes the proposed Capital Programme for the 5 years to 2017/18 as per Appendix 8 of the report on the Capital Programme;
- (37) approves the allocations from the Corporate Resource Pool and the policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2014-15, and if substantial capital receipts are realised within 2013-14 or 2014-15 a further report will be brought to Members as part of the monthly approval process;
- (38) after noting the joint report of the Chief Executive and the Executive Director, Resources now submitted on the Revenue Budget 2014/15, approves and adopts a net Revenue Budget for 2014/15 amounting to £451.248m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph 34 above, as follows:-

<b><u>Summary Revenue Budget</u></b>		
Original Budget		Proposed Budget
2013/14		2014/15
£000		£000
	<b>Portfolio budgets:</b>	
81,274	Children Young People and Families	70,612
160,883	Communities	156,726
101,960	Place	99,611
8,741	Policy Performance and Communications	2,358
57,985	Resources	55,541
<u>410,843</u>		<u>384,848</u>
	<b>Corporate Budgets:</b>	
	Specific Grants	
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	-1,968

-9,683	NHS Funding	-12,399
0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
	<b>Corporate Items</b>	
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	500
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	200
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747
0	Enhancements	-1,300
0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	0
2,402	Other	2,874
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117
-6,000	Contribution from Reserves	5,621
<u>477,426</u>	<b>Total Expenditure</b>	<u>451,248</u>
	<b>Financing of Net Expenditure</b>	
-		
190,105	Revenue Support Grant	-157,460
-95,265	NNDR/Business Rates Income	-100,898
-27,800	Business Rates Top Up Grant	-28,342
-		
164,256	Council Tax income	-164,377
0	Collection Fund surplus	-171
<u>477,426</u>	<b>Total Financing</b>	<u>-451,248</u>

(39) approves a Band D equivalent Council Tax of £1,282.75 for City Council services, i.e. at the same level as 2013/14;

(40) approves the Revenue Budget allocations and Budget Implementation Plans

for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph 34 above;

- (41) notes the latest 2013/14 budget monitoring position;
- (42) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (43) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- (44) agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (45) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2014/15 at the levels shown in the table below paragraph 186 of the Revenue Budget report;
- (46) approves the proposed changes to empty property discounts in respect of Council Tax, as set out in the Revenue Budget report;
- (47) agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved by the Council on 15th May, 2013, be also implemented for 2014/15, but no annual increase be implemented during 2014/15 in relation to Basic, Special Responsibility (including the Pensions Authority), Co-optees and Dependent Carers' Allowances;
- (48) approves a Pay Policy for 2014/15 as set out in Appendix 8 of the Revenue Budget report;
- (49) notes that, based on the estimated expenditure level of £451.248m set out in paragraph 38 above, the amounts shown in part B below would be calculated by the City Council for the year 2014/15, in accordance with Sections 32 to 36 of the Local Government Finance Act 1992;
- (50) notes the precepts issued by local parish councils which add £490,789 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (51) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Civil Defence Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;

**Appendix 6a**



## CITY OF SHEFFIELD

### CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2014/15 REVENUE BUDGET

1. It be noted that on 15th January 2014, the Council calculated the Council Tax Base 2014/15
  - (a) for the whole Council area as:  
**128,144.18** (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
  - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2014/15 (excluding Parish precepts) is:  
  
**£ 164,376,335**
3. That the following amounts be calculated for the year 2014/15 in accordance with Sections 31 to 36 of the Act:
  - (a) **£ 1,442,968,022** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
  - (b) **£ 1,278,100,898** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
  - (c) **£ 164,867,124** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
  - (d) **£ 1,286.5752** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
  - (e) **£ 490,789** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).

- (f) £ **1,282.7452** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner for South Yorkshire and the South Yorkshire Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
5. That the Council, in accordance with the Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings.

**Sheffield City Council (non-parish areas)**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23

**Bradfield Parish Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Bradfield Parish Council	25.30	29.52	33.73	37.95	46.38	54.82	63.25	75.90
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13

**Ecclesfield Parish Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Ecclesfield Parish Council	9.77	11.39	13.02	14.65	17.90	21.16	24.41	29.30
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53

**Stocksbridge Town Council**

	Valuation Band							
	A	B	C	D	E	F	G	H

Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Stocksbridge Town Council	18.72	21.84	24.96	28.08	34.32	40.56	46.79	56.15
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38

6. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

**Appendix 6b**

Council Tax Schedule 2014/15	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Total charge for non-parish areas of Sheffield	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23
Bradfield Parish Council	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13
Ecclesfield Parish Council	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53
Stocksbridge Town Council	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38

**Appendix 6c**

Parish Council Precepts

Parish Council	2013-14			2014-15			Council Tax Increase
	Tax Base	Precepts (£)	Council Tax Band D (£)	Tax Base	Precepts (£)	Council Tax Band D (£)	
Bradfield	6,023.58	224,112	37.2058	6,013.80	228,223	37.9499	2.00%
Ecclesfield	10,217.10	145,310	14.2222	10,182.80	149,167	14.6489	3.00%
Stocksbridge	4,063.11	108,131	26.6129	4,038.90	113,399	28.0768	5.50%
Total/average	20,303.79	477,553	23.5204	20,235.50	490,789	24.2539	3.12%

2. Amendment to be moved by Councillor Andrew Sangar, seconded by Councillor Shaffaq Mohammed

That the recommendations of the Cabinet held on 19<sup>th</sup> February, 2014, as relates to the City Council's Revenue Budget and Capital Programme 2014/15, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) notes that the previous Government increased the national deficit year-on-year from 2001 onwards, reaching a total of £43 billion prior to the economic crash, to the point where £1 in every £4 the Government spent was borrowed;
- (2) regrets that as a result of this reckless deficit, difficult decisions are required in all areas of public spending;
- (3) confirms that thanks to the difficult decisions the Government have taken the economy is growing, unemployment is reducing and the deficit is falling;
- (4) believes these moves to build a stronger economy could not have been achieved without Liberal Democrats in Government;
- (5) applauds that despite tough financial constraints Liberal Democrats in Government have been able secure policies that will help build a fairer society, including:
  - (i) raising the income tax threshold to give 24 million ordinary workers a £700 tax cut;
  - (ii) helping give every child the best start in life by introducing a £2.5 billion pupil premium, delivering 15 hours free childcare for disadvantaged two years olds and committing to free school meals for all infant pupils;
  - (iii) supporting young people by creating more apprenticeships than ever before and improving vocational education through investment in University Technical Colleges; and
  - (iv) tackling climate change and helping to create jobs by investing in renewable energy and home insulation;
- (6) in particular, highlights the following Government investments next year, which will help to build a stronger economy and a fairer society in Sheffield:
  - (i) £8.7 million to help freeze Council Tax for a fourth consecutive year, saving families an average of £185 a year;
  - (ii) £44.3 million for the third year of the Streets Ahead programme, which

will see every road, pavement and streetlight in the City repaired;

- (iii) £5.4 million to provide Free Early Learning for disadvantaged two-year-olds, £25 million for Sheffield schools through the Pupil Premium and £5 million for Sheffield City Region to support young people into jobs;
  - (iv) millions of pounds invested in Sheffield's trams, trains and buses, alongside commitments to electrify the Midland Mainline and a new High Speed Rail station in Sheffield; and
  - (v) ongoing support for the local economy through the Regional Growth Fund, enterprise zones, and the Sheffield City Deal;
- (7) believes Liberal Democrat action in Government has helped contribute to what the State of Sheffield 2013 Report described as a "look and feel of the city, and its quality of life [which] has never been stronger for many people";
  - (8) contrasts this summary with dangerous propaganda of local Labour politicians, who predicted a 'post-soviet meltdown' and riots in the streets of Sheffield;
  - (9) finally, thanks the Government for the historic reform of business rates, which gives local councils greater control over the funding they raise locally;
  - (10) yet regrets that instead of seizing this opportunity to secure extra funding for local services, this Administration continue to turn away jobs and investment and stand accused by business leaders of "closing its doors" to business;
  - (11) adds this to the long-list of failings of the current Administration alongside secretive reviews, centralising decisions and mismanagement of Council budgets;
  - (12) highlights that finance officers are currently estimating a £3 million deficit in this year's budget outturn and contrasts this incompetence with the previous Administration who left a budget surplus of £6.2 million;
  - (13) notes that while the Council faces a budget gap of £58 million this year, its funding from the Government has reduced by just £27 million and believes the remaining gap results from the hangovers of budget mismanagement and the priorities set out by this Administration;
  - (14) believes that the Administration's claims that Sheffield has been treated unfairly do not stand up to serious scrutiny and notes the following reductions in formula funding to illustrate this point:
    - (i) Sheffield City Council – 9.7%
    - (ii) Royal Borough of Kensington & Chelsea – 10.7%

- (iii) East Dorset – 12.6%
  - (iv) Epsom & Ewell – 12.6%
  - (v) St Albans – 12.7%
  - (vi) West Oxfordshire – 13%
- (15) furthermore, condemns the missed opportunities overseen by the current Administration, which have forced the Council into what appear in practice irreversible positions, noting in particular;
- (i) that Government funds were on offer to help save weekly black bin collections, but to return the service now would cost local taxpayers £9.2 million;
  - (ii) that the Council failed to bid into a £77 million fund to improve facilities for cyclists across Sheffield, missing out on a unique chance for funding;
  - (iii) that local athletes offered to run the Don Valley Stadium at no cost to local taxpayers, but to rebuild the destroyed stadium would now cost roughly £48 million;
  - (iv) that nevertheless this city remains saddled with the debt run up by previous administrations including £28 million next year to pay off the facilities built for the disastrous World Student Games; and
  - (v) that the Administration have splashed out millions on high paid consultants, Council offices and political pet projects; funds which can never be regained for local taxpayers;
- (16) regrets that the current Administration refuse to accept responsibility for their own failures simply because they think they can get away with blaming someone else;
- (17) recommends that the Administration stop playing the blame game and investigate the following sensible savings in order to protect vital services;
- (i) reducing budgets for Trade Unions officials, which have been consistently protected to the detriment of front-line services;
  - (ii) reducing posts in policy, research and performance, instead of front-line staff;
  - (iii) eliminating costly pet projects – like Park Hill and Burngreave New Deal – and making better use of allocated reserves such as the Local Growth Fund;
  - (iv) a small reduction in pay for the top 25% of earners in the Council, to

produce a more equal structure and protect low-paid jobs such as care workers; and

- (v) requesting officers to bring forward proposals for shared services, setting modest financial targets in the first year;
- (18) confirms that by agreeing these savings, the Council could continue to provide the front-line services that local people care most about, such as;
- (i) ensuring that no library closes by restoring cuts proposed by the Administration;
  - (ii) supporting business by reversing this Administration's parking hikes and supporting vital city-centre events;
  - (iii) increasing recycling by slashing the charge for green bins and increasing opening hours at local recycling centres;
  - (iv) making best use of the Government's New Homes Bonus to protect Sheffield's Green Belt by investing in empty homes and supporting brownfield development;
  - (v) keeping costs low for local families by reducing parking permit and allotment charges, alongside a freeze in Council Tax;
  - (vi) investing in the services that matter most to local residents, including parks, early years, cleaner streets and facilities for young people; and
  - (vii) giving local people a greater say in how money is spent in their area by handing more control to Local Action Partnerships;
- (19) therefore instructs the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2014/2015 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

<b>Local Growth Fund (New Homes Bonus)</b>			
<b>Savings</b>		<b>Investments</b>	
Use of uncommitted funds	1000	Tripling investment for bringing empty homes back into use	790
Reprioritise funds set aside for Darnall Shop Fronts	270	Investing in brownfield sites to bring them up to economically deliverable standard	500
Reprioritise funds for the Green Links project in the Park Hill area	350	Increasing investment in local high streets through the Successful Centres programme	330
<b>Total</b>	<b>1620</b>	<b>Total</b>	<b>1620</b>

<b>Fairness Commission</b>			
<b>Savings</b>		<b>Investments</b>	
Reprioritising funds for equality hubs, discretionary fund and the Campaign for Fairness	170	Make a real difference to inequality by investing in modernising early years services and ensuring children get the best start in life	170
<b>Total</b>	<b>170</b>	<b>Total</b>	<b>170</b>

<b>General Revenue Fund</b>			
<b>Savings</b>		<b>Investments</b>	
Instigate a pay review with a proposed reduction of 2.5% for staff on a salary between £30k and £39k and 5% on a salary greater than £39k	1200	Ensure that no library is closed by reversing reductions in funding for the libraries service	900
Reduce the number of full-time trade union officials to one per union and charge for membership subscriptions	325	Lower the cost of green bins by a third by reducing the charge from £60 to £40	378
Remove plans for 'independent' libraries	262	Double discretionary funding for Local Action Partnerships and set a minimum level £10k per ward	300
Remove final council tax exemptions for empty homes	200	Make city-centre parking free after 18:30 and all-day on Sundays	300
Delete three senior manager posts	150	Reduce the charge for parking permits to their previous levels	112
End the ongoing subsidy of the Burngreave New Deal "white elephants"	100	Restore funding for parks maintenance	100
Reduce posts within the policy team	100	Create a targeted fund to ensure services for young people continued to be offered across the city	100
Set a modest savings target for shared services with other local authorities in Sheffield City Region	100	Reverse proposed deletion of routes from the Council's gritting schedule	100
Reduce funding for City Centre Ambassadors	70	Investment to tackle fly-tipping and dog-fouling across communities	100
Delete allowances for Cabinet Advisors and reject a 1% pay rise for Councillors	53	Reverse cuts to the MADE Festival; Tramlines and Fright Night	95
Set a modest savings target for shared services between Sheffield trusts	50	Block proposed increases in allotments charges	80



Withdraw funding from the Sheffield First Partnership	32	Increase opening hours at recycling centres by a total of three days	75
Implement savings from the Town Hall contract	18	Restore funding for Whirlow Hall Farm	20
<b>Total</b>	<b>2660</b>	<b>Total</b>	<b>2660</b>

<b>Local Transport Plan</b>			
<b>Savings</b>		<b>Investments</b>	
Delay the Park Hill parking permit zone by a year	100	Accelerate programme to tackle dangerous parking outside Sheffield schools	100
		Reallocate decision making over £1.7 million of transport funding away from the Cabinet Member and to Local Action Partnerships	Cost-neutral
<b>Total</b>	<b>100</b>	<b>Total</b>	<b>100</b>

<b>General Capital Fund</b>			
<b>Savings</b>		<b>Investments</b>	
Reduce scope of the Howden House refurbishment by just 10%	70	Refurbish Cobnar Cottage in Graves Park	20
		Contribution towards re-opening the pool at Stocksbridge Leisure Centre	50
<b>Total</b>	<b>70</b>	<b>Total</b>	<b>70</b>

- (20) accepts that a report will need to be brought forward on a Council pay review and therefore notes that proposed investments in libraries, parking charges and recycling centres are dependent on this report or alternative savings;
- (21) approves those specific projects included in the 2013/14 to 2017/18 Capital Programme at Appendix 8 of the report on the Capital Programme 2014/15 to 2016/17, subject to the amendments outlined in paragraph 19 above, with block allocations being included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (22) notes the proposed Capital Programme for the 5 years to 2017/18 as per Appendix 8 of the report on the Capital Programme, subject to the amendments outlined in paragraph 19 above;
- (23) approves the allocations from the Corporate Resource Pool and the policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2014-15, and if substantial capital receipts are realised within 2013-14 or 2014-15 a further report will be brought to

Members as part of the monthly approval process;

- (24) after noting the joint report of the Chief Executive and the Executive Director, Resources now submitted on the Revenue Budget 2014/15, approves and adopts a net Revenue Budget for 2014/15 amounting to £451.248m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph 19 above, as follows:-

<b><u>Summary Revenue Budget</u></b>		
Original Budget		Proposed Budget
2013/14		2014/15
£000		£000
	<b>Portfolio budgets:</b>	
81,274	Children Young People and Families	70,712
160,883	Communities	157,364
101,960	Place	101,157
8,741	Policy Performance and Communications	2,205
57,985	Resources	54,810
<hr/> 410,843		<hr/> 386,248
	<b>Corporate Budgets:</b>	
	Specific Grants	
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	-1,968
-9,683	NHS Funding	-12,399
0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
	Corporate Items	
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	500
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	0
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747
0	Enhancements	-1,300

0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	
2,402	Other	2,874
	<b>Pay Adjustments</b>	<b>-1,200</b>
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117
-6,000	Contribution from Reserves	5,621
<hr/>		<hr/>
<b>477,426</b>	<b>Total Expenditure</b>	<b>451,248</b>
	<b>Financing of Net Expenditure</b>	
-190,105	Revenue Support Grant	-157,460
-95,265	NNDR/Business Rates Income	-100,898
-27,800	Business Rates Top Up Grant	-28,342
-164,256	Council Tax income	-164,377
0	Collection Fund surplus	-171
<hr/>		<hr/>
<b>-477,426</b>	<b>Total Financing</b>	<b>-451,248</b>

- (25) approves a Band D equivalent Council Tax of £1,282.75 for City Council services, i.e. at the same level as 2013/14;
- (26) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph 19 above;
- (27) notes the latest 2013/14 budget monitoring position;
- (28) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (29) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- (30) agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;

- (31) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2014/15 at the levels shown in the table below paragraph 186 of the Revenue Budget report;
- (32) approves the proposed changes to empty property discounts in respect of Council Tax, as set out in the Revenue Budget report;
- (33) agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved by the Council on 15th May, 2013, be also implemented for 2014/15, but no annual increase be implemented during 2014/15 in relation to Basic, Special Responsibility (including the Pensions Authority), Co-optees and Dependent Carers' Allowances;
- (34) approves a Pay Policy for 2014/15 as set out in Appendix 8 of the Revenue Budget report;
- (35) notes that, based on the estimated expenditure level of £451.248m set out in paragraph 24 above, the amounts shown in part B below would be calculated by the City Council for the year 2014/15, in accordance with Sections 32 to 36 of the Local Government Finance Act 1992;
- (36) notes the precepts issued by local parish councils which add £490,789 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (37) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Civil Defence Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;

## **Appendix 6a**

### **CITY OF SHEFFIELD**

#### **CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2014/15 REVENUE BUDGET**

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2014, the Council calculated the Council Tax Base 2014/15
  - (a) for the whole council area as:  
128,144.18 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
  - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.

2. Calculate that the Council Tax requirement for the Council's own purposes for 2014/15 (excluding Parish precepts) is:  
£164,376,335
3. That the following amounts be calculated for the year 2014/15 in accordance with Sections 31 to 36 of the Act:
  - (a) £1,442,968,022 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
  - (b) £1,278,100,898 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
  - (c) £164,867,124 being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
  - (d) £1,286.5752 being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
  - (e) £490,789 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
  - (f) £1,282.7452 being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police Authority and the Fire Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
5. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings.

## Sheffield City Council (non-parish areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23

### Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Bradfield Parish Council	25.30	29.52	33.73	37.95	46.38	54.82	63.25	75.90
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13

### Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Ecclesfield Parish Council	9.77	11.39	13.02	14.65	17.90	21.16	24.41	29.30
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53

### Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Stocksbridge Town Council	18.72	21.84	24.96	28.08	34.32	40.56	46.79	56.15
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38

6. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

**Appendix 6b**

**Council Tax Schedule 2014/15**

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Total charge for non-parish areas of Sheffield	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23
Bradfield Parish Council	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13
Ecclesfield Parish Council	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53
Stocksbridge Town Council	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38

**Appendix 6c**

**Parish Council Precepts**

Parish Council	2013-14			2014-15			Council Tax Increase
	Tax Base	Precepts (£)	Council Tax Band D (£)	Tax Base	Precepts (£)	Council Tax Band D (£)	
Bradfield	6,023.58	224,112	37.2058	6,013.80	228,223	37.9499	2.00%
Ecclesfield	10,217.10	145,310	14.2222	10,182.80	149,167	14.6489	3.00%
Stocksbridge	4,063.11	108,131	26.6129	4,038.90	113,399	28.0768	5.50%
Total/average	20,303.79	477,553	23.5204	20,235.50	490,789	24.2539	3.12%

3. Amendment to be moved by Councillor Jillian Creasy, seconded by Councillor Robert Murphy

That the recommendations of the Cabinet held on 19<sup>th</sup> February, 2014, as relates to the City Council's Revenue Budget and Capital Programme 2014/15, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) deplores the cuts to local authority funding being imposed by central government and applauds the efforts of politicians and campaigners calling for an alternative to austerity;
- (2) recognises that none of the major parties have promised to reverse these cuts;
- (3) believes that however difficult the crisis we face, this Council has a responsibility to do the best it can for the people of Sheffield, prioritising the available resources to protect communities and the most vulnerable and working towards a more equitable and resilient city;
- (4) accepts the projections from the Local Government Association that the revenue support grant will continue to dwindle and that, although the Coalition government favours freezing council tax, this is not sustainable;
- (5) believes that a majority of Sheffield people are willing to pay tax in order to support services for the common good and is willing to test this in a referendum;
- (6) therefore proposes to raise council tax by 2.95% (48p a week for the majority of households) in order to:
  - (i) save the city-wide library service for another year, allowing time for a complete rethink of how voluntary efforts can be used to enhance the work of professional librarians;
  - (ii) reduce cuts to services for the elderly and disabled and help ensure decent pay and conditions for care staff, putting an extra £1m into adult social care; and
  - (iii) double the hardship fund available to the 30,000 households affected by the loss of council tax benefit;
- (7) if the referendum succeeds, will use the proposed funding earmarked for independent libraries to fund a 20mph speed limit in the city centre, which suffers the highest level of road traffic accidents in Sheffield, and develop a strategy for rolling out a city wide 20mph limit on all residential roads (excluding main routes);
- (8) will cut political spin emanating from the Town Hall by cutting the posts of political advisors and requiring politicians to do their own press work;



- (9) will close the gap between the highest and lowest paid Council officers by reducing the pay of those on the highest salaries, tapering the cuts for those on middle grades and protecting those on less than £35k;
- (10) will encourage the reoccupation of empty properties by cutting the council tax subsidy;
- (11) will reduce the price of permits in parking permit zones to 2010 levels, which more closely reflects the true cost of running the schemes and means that people living in some of the most congested and polluted areas of the city are not subsidising other parking services;
- (12) will ensure that funding reserved to cover consequential costs of a referendum is used to support voluntary sector advice services, provided the referendum is carried;
- (13) will invest £1m of the Local Growth Fund (New Homes Bonus) and use £4m of prudential borrowing within the Housing Revenue Account to install solar panels on over 1000 suitable Council homes, thereby reducing fuel bills for the occupants and creating jobs in the renewable energy sector;
- (14) awaits discussions between group leaders about the level of Members' Allowances for 2014/15 and, in the event of agreeing to continue the pay freeze, will contribute the freed up resource to the Voluntary Sector Grant Aid budget;
- (15) therefore instructs the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2014/2015 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

### **Substantive budget proposal**

Council tax proposals	(£'000)	Spending proposals	(£'000)
2.95% Council Tax increase	£4,720	Loss of freeze grant	£1,968
No need for Independent Libraries fund	262	Libraries cut deferred for 2014/5 with plans put in place for a sustainable staffed service across all libraries (p598 B1)	£900
		Council tax hardship fund increased to compensate for Council Tax increase plus additional support	£500
Additional revenue from changes to Empty Homes Discount scheme [para 46]	200	Supporting the review of individual care packages to maintain quality of care across Communities	£1,208
		Prevent cuts in hourly rates for home care services and erosion of	£200

wages in re-tendering (p577, B9)

20's Plenty City Centre scheme	£262
Hold Referendum - spend on local people and businesses	£144

<b>Council tax sub-total</b>	<b>£5,182</b>	<b>Council tax spending sub-total</b>	<b>£5,182</b>
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Substitute Calculations (if referendum rejects substantive proposal)

<b>Savings proposals</b>	<b>(£'000)</b>	<b>Spending proposals</b>	<b>(£'000)</b>
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*Permanent reduction in spending:*

*Permanent additions to budget:*

Cut political assistants and group administrative support (p659 A8)	£68	Parking Permit fees reduced to 2010 levels	£298
Reduce pay on employees paid over £50,000 by 15% (assume 6 month saving)	£324		
Reduce pay on employees paid over £40,000 by 5% (assume 6 month saving)	£271	Reserve for rebilling costs if referendum lost and/or use in making additional contribution to voluntary sector Grant Aid	£500
Reduce pay on employees paid over £35,000 by 2% (assume 6 month saving)	£79		
Additional revenue from changes to Empty Homes Discount scheme [para 46]	£200	Hold Referendum - spend on local people and businesses	£144

<b>Savings sub-total</b>	<b>£942</b>	<b>Spending sub-total</b>	<b>£942</b>
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**Financing of Capital proposals**

**Capital spending proposal**

Re-prioritise use of Local Growth Fund (New Homes Bonus)	£1,000	initial investment in Solar Panels to kick-start a programme of generating revenue from the feed-	£1,000
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Additional Prudential borrowing within HRA	£4,000	in-tariff further phased investment in solar panels, on an invest-to-save basis	£4,000
<b>Total Capital adjustments</b>	<b>£5,000</b>	<b>Total Capital adjustments</b>	<b>£5,000</b>

- (16) accepts that the proposed investments in libraries, Council tax hardship fund, social care services and speed limit reduction schemes are dependent on a positive result in a local referendum;
- (17) agrees that, if the substantive budget proposals in paragraph 15 are rejected in a local Council tax referendum, those investment proposals be withdrawn, but the substitute calculations identified in paragraph 15 above are still to be implemented;
- (18) approves those specific projects included in the 2013/14 to 2017/18 Capital Programme at Appendix 8 of the report on the Capital Programme 2014/15 to 2016/17, subject to the amendments outlined in paragraph 15 above, with block allocations being included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (19) notes the proposed Capital Programme for the 5 years to 2017/18 as per Appendix 8 of the report on the Capital Programme, subject to the amendments outlined in paragraph 15 above;
- (20) approves the allocations from the Corporate Resource Pool and the policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2014-15, and if substantial capital receipts are realised within 2013-14 or 2014-15 a further report will be brought to Members as part of the monthly approval process;
- (21) after noting the joint report of the Chief Executive and the Executive Director, Resources now submitted on the Revenue Budget 2014/15, approves and adopts a net Revenue Budget for 2014/15 amounting to £455.968m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph 15 above, as follows:-

<b><u>Summary Revenue Budget</u></b>		TOTAL
Original Budget 2013/14		2014/15
£000		£000
	<b>Portfolio budgets:</b>	
81,274	Children Young People and Families	70,612
160,883	Communities	159,034

101,960	Place	99,599
8,741	Policy Performance and Communications	2,358
57,985	Resources	55,553
<u>410,843</u>		<u>387,156</u>

### Corporate Budgets:

	Specific Grants	
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	0
-9,683	NHS Funding	-12,399
0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
	Corporate Items	
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	1,000
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	0
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747
0	Enhancements	-1,300
0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	0
2,402	Other	2,874
	<b>Referendum costs</b>	<b>144</b>
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117
-6,000	Contribution from Reserves	5,621
<u>477,426</u>	<b>Total Expenditure</b>	<u>455,968</u>

### Financing of Net Expenditure

-190,105	Revenue Support Grant	-157,460
-95,265	NNDR/Business Rates Income	-100,898
-27,800	Business Rates Top Up Grant	-28,342
-164,256	Council Tax income	-169,097
0	Collection Fund surplus	-171

-477,426

**Total Financing**

-455,968

- (22) approves a Band D equivalent Council Tax of £1,320.59 for City Council services, i.e. an increase of 2.95% on the level set for 2013/14;
- (23) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph 15 above;
- (24) notes the latest 2013/14 budget monitoring position;
- (25) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (26) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- (27) agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (28) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2014/15 at the levels shown in the table below paragraph 186 of the Revenue Budget report;
- (29) approves the proposed changes to empty property discounts in respect of Council Tax, as set out in the Revenue Budget report;
- (30) agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved by the Council on 15th May, 2013, be also implemented for 2014/15;
- (31) approves a Pay Policy for 2014/15 as set out in Appendix 8 of the Revenue Budget report;
- (32) notes that, based on the estimated expenditure level of £455.968m set out in paragraph 21 above, the amounts shown in part B below would be calculated by the City Council for the year 2014/15, in accordance with Sections 32 to 36 of the Local Government Finance Act 1992;
- (33) notes the precepts issued by local parish councils which add £490,789 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (34) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Civil Defence Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;

- (35) notes that, in accordance with Section 52ZB of the Local Government Finance Act 1992, a 2.95% increase in Council Tax is excessive and would require that a referendum be held in relation to that amount;
- (36) in accordance with the Local Government Finance Act 1992, is required to make "substitute calculations" for a Council Tax which does not exceed the excessiveness principles and therefore the following substitute budget and the Council Tax determinations set out in Appendix 6 of the Revenue Budget report are to apply:-

<b><u>Summary Revenue Budget</u></b>		TOTAL
Original Budget 2013/14		2014/15
£000		£000
	<b>Portfolio budgets:</b>	
81,274	Children Young People and Families	70,612
160,883	Communities	156,726
101,960	Place	99,897
8,741	Policy Performance and Communications	2,358
57,985	Resources	55,485
<u>410,843</u>		<u>385,078</u>
	<b>Corporate Budgets:</b>	
	Specific Grants	
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	-1,968
-9,683	NHS Funding	-12,399
0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
	Corporate Items	
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	500
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	0
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747

0	Enhancements	-1,300
0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	0
2,402	Other	2,874
	<b>Pay Adjustments</b>	-674
	<b>Referendum costs</b>	144
	<b>Re-billing Costs</b>	500
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117
-6,000	Contribution from Reserves	5,621
<u>477,426</u>	<b>Total Expenditure</b>	<u>451,248</u>
	<b>Financing of Net Expenditure</b>	
-	Revenue Support Grant	-157,460
190,105	NNDR/Business Rates Income	-100,898
-95,265	Business Rates Top Up Grant	-28,342
-27,800	Council Tax income	-164,377
-		
164,256	Collection Fund surplus	-171
0		
<u>-</u>	<b>Total Financing</b>	<u>-451,248</u>
<u>477,426</u>		

## Appendix 6a

### CITY OF SHEFFIELD

#### CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2014/15 REVENUE BUDGET

1. It be noted that on 15th January 2014, the Council calculated the Council Tax Base 2014/15
  - (a) for the whole Council area as:
 

**128,144.18** (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
  - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.

2. Calculate that the Council Tax requirement for the Council's own purposes for 2014/15 (excluding Parish precepts) is:
- £ 169,225,440**
3. That the following amounts be calculated for the year 2014/15 in accordance with Sections 31 to 36 of the Act:
- (a) **£ 1,447,817,127** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) **£ 1,278,100,898** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) **£ 169,716,229** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) **£ 1,324.4162** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) **£ 490,789** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) **£ 1,320.5862** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner for South Yorkshire and the South Yorkshire Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
5. That the Council, in accordance with the Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings.



**Sheffield City Council (non-parish areas)**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,020.64	1,190.74	1,360.84	1,530.96	1,871.17	2,211.38	2,551.60	3,061.91

**Bradfield Parish Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17
Bradfield Parish Council	25.30	29.52	33.73	37.95	46.38	54.82	63.25	75.90
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,045.94	1,220.26	1,394.57	1,568.91	1,917.55	2,266.20	2,614.85	3,137.81

**Ecclesfield Parish Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17
Ecclesfield Parish Council	9.77	11.39	13.02	14.65	17.90	21.16	24.41	29.30
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,030.41	1,202.13	1,373.86	1,545.61	1,889.07	2,232.54	2,576.01	3,091.21

**Stocksbridge Town Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17
Stocksbridge Town Council	18.72	21.84	24.96	28.08	34.32	40.56	46.79	56.15
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,039.36	1,212.58	1,385.80	1,559.04	1,905.49	2,251.94	2,598.39	3,118.06

6. The Council's basic amount of Council Tax is excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992 and therefore will require a referendum

**Appendix 6b**

Council Tax Schedule 2014/15	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17

South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Total charge for non-parish areas of Sheffield	1,020.64	1,190.74	1,360.84	1,530.96	1,871.17	2,211.38	2,551.60	3,061.91
Bradfield Parish Council	1,045.94	1,220.26	1,394.57	1,568.91	1,917.55	2,266.20	2,614.85	3,137.81
Ecclesfield Parish Council	1,030.41	1,202.13	1,373.86	1,545.61	1,889.07	2,232.54	2,576.01	3,091.21
Stocksbridge Town Council	1,039.36	1,212.58	1,385.80	1,559.04	1,905.49	2,251.94	2,598.39	3,118.06

## **Appendix 6c**

### Parish Council Precepts

Parish Council	2013-14			2014-15			Council Tax Increase
	Tax Base	Precepts (£)	Council Tax Band D (£)	Tax Base	Precepts (£)	Council Tax Band D (£)	
Bradfield	6,023.58	224,112	37.2058	6,013.80	228,223	37.9499	2.00%
Ecclesfield	10,217.10	145,310	14.2222	10,182.80	149,167	14.6489	3.00%
Stocksbridge	4,063.11	108,131	26.6129	4,038.90	113,399	28.0768	5.50%
Total/average	20,303.79	477,553	23.5204	20,235.50	490,789	24.2539	3.12%